



~~John Dewe,~~

FYI

Bow Clarke

Jan 5/99

GOVERNMENT OF
NEWFOUNDLAND AND LABRADOR

Department of
Health and Community Services

Minister
FYI

MEMORANDUM

TO: Jim Wolstenholme - CEO; Health Labrador Corporation
 Patsy Foster - AED Client Services; Health Labrador Corporation
 Delia Connell - Director(Addictions, Mental Health & Pastoral Care)
 Tim Leduc - District Manager; Health & Community Services
 Colleen Everitt - Social Worker; Health & Community Services
 Elizabeth Nui - Community Service Worker; Health & Community Services
 Mary Jane Nui - Community Service Worker; Health & Community Service
 Insp. Bernie House - RCMP
 Sgt. Brian Campbell - RCMP
 Wally Anderson - MHA Torngat Mountains
 Kathleen Benuen - Director; Innu Health Commission
 Agathe Piwas - Mushuau Innu Band Council
 Edward Piwas - Mushuau Innu Band Council
 George Gregoire - Mushuau Innu Band Council
 Sebastian Piwas - Mushuau Innu Band Council
 Daniel Poker - Mushuau Innu Band Council
 Mark Nui - Mushuau Innu Band Council; Committee Chair

FROM: Beverley Clarke - Assistant Deputy Minister; Health & Community Services
 Kate Gray - Regional Manager; Health & Community Services

DATE: December 18, 1998

RE: SAFETY PLAN FOR CHILDREN IN DAVIS INLET

Recreation

1. The Band Council is arranging, through their Recreation Director, to have organized activities scheduled on a daily basis during the Christmas break for the children in the community. Included in these activities is the possibility of taking the children camping over the Christmas holidays. In addition, the RCMP have asked their officers to take their

skates into the community and engage in the recreational activities during their off hours.

It was also mentioned that one of the RCMP officers is a karate expert and he would be willing to work with the recreation director and the kids. The Band Council is also exploring the possibility of hiring an Assistant Recreation Director to help with the organization and implementation of recreation activities for children.

Security Measures

2. The RCMP will have 6 members stationed in Davis over the Christmas and New Years period. In addition there will be 3 tribal police available in the community and the Band Council has hired 24 hour security in hopes of curtailing the vandalism. The counsellors of the Health Commission and Health and Community Services will be on-call throughout the Christmas period and available to respond to emergencies after regular working hours.

Emergency/safety shelter

3. Both Agathe Piwas (Band council member) and Mark Nui (Band Council Chief), agreed that their homes could be used as emergency placements for short periods of time in the event that children had to be removed from their homes until a further assessment and potential options for the children's safety could be explored. The option of using the "LOG" house for the same purpose was also explored. The Health and Community Services(HCS) workers and the alcohol counsellors will meet to discuss the details. For example, HCS may be asked to provide lunches during the day, and the Band Council will have to decide if the house will be occupied and available outside of the regular work day.

Older children- out of control

4. It was agreed by those present that older children in the community(14-18 years) sometimes gather in groups and become aggressive towards the community members and the RCMP. This sometimes results in violence and other criminal activity. The RCMP explained they are often able to diffuse these situations by picking kids up and returning to their homes, but depending on the number of young people and the volatile nature of the situation this is not always feasible. It was agreed that in such situations:
 - the young people may have to be locked up for a short period of time;
 - the young people may have to be charged with an offence and then removed from the community
 - most likely to the group home in Sheshashiu;
 - or if any of the young people are assessed to be suicidal they will be removed from the community with the aid of the regional nurses and the medivac.

Adults out of control

5. There are some situations where parents in the community may become intoxicated in the company of other adults leaving their children unsupervised. In such situations it is sometimes difficult for the social worker/community service worker or the RCMP to intervene and assess the level of safety for the children. It was agreed that the first line of action would be to approach extended family to intervene. If this course of action failed to resolve the issues the Innu Peacekeepers would be available to help intervene. The Band Council agreed that if all previous actions were unsuccessful, they would be available to provide consultation and direction on how to proceed to ensure the safety of the children involved.

One-to-One Support (Buddy System)

6. In order to address some of the needs and concerns related specifically to youth who are sniffing in the community, the Band Council requested the use of one-to-one support workers for these youth who could act to divert the negative sniffing activities of the youth towards some of the healthier recreation activities in the community. This is a tool the Health and Community Services staff have used in the past with clients who sniff and have had some positive results. Health and Community Services agreed to explore this option with clients who are currently sniffing and are at high risk.



GOVERNMENT OF
NEWFOUNDLAND AND LABRADOR

Executive Council
Labrador and Aboriginal Affairs

*Copy for
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in envelope*

RECEIVED
DEC 16 1998
OFFICE OF MINISTER

MEMO TO: Minister McLean
Minister Decker
Minister Aylward (Joan Marie)
Minister Grimes
Minister Bettney

FROM: Harold Marshall

DATE: December 14, 1998

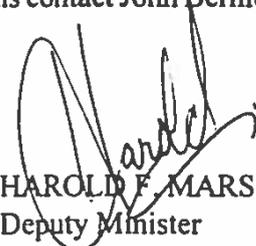
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SUBJECT: Federal/Provincial Ministers' Meeting with the Davis Inlet Band Council

Attached for your use is a copy of a note prepared for the record on the meeting of December 9, 1998.

It is my understanding that Chief Mark Nui is attempting to schedule the meeting of the committee on December 18, 1998 in Goose Bay. John Berniquez is available for the meeting and will encourage the other members to be available (I have a suspicion that the Feds will attempt to push it to a later date).

If you have any questions please have your officials contact John Berniquez in my office.


HAROLD F. MARSHALL
Deputy Minister

1366.
HFM/pp
Attachment

Copy: John Berniquez

BRIEFING NOTE:**Confidential: For Internal Use****SUMMARY OF FEDERAL/PROVINCIAL MINISTERS MEETING WITH THE DAVIS INLET BAND COUNCIL TO CONSIDER THE MATTER OF DAVIS INLET****BACKGROUND:**

- At the request of the Davis Inlet Band Council, through Torngat MHA Wally Anderson, the Province convened a meeting on December 9, 1998 of Federal/ Provincial Ministers with the Davis Inlet Band Council to consider the matter of social problems in Davis Inlet.

INNU PRESENTATION:

- Davis Inlet Band Council Chief Mark Nui welcomed the opportunity to meet with Provincial Ministers and Federal Minister Designates and supported a partnership in an Innu led Strategy to deal with healing of the Mushuau Innu.
- The Chief presented an 8-point (Holistic) Strategy (attached) for dealing with healing in the community:
 1. Integrated Healing Strategy Team
 2. Implementation of Ban on Alcohol and Solvent Abuse
 3. Crisis Intervention Teams
 4. Establishment of Family Treatment Centre
 5. Expansion of Outpost Program
 6. Relocation Concerns (Housing Debt)
 7. Devolution of Education
 8. Devolution of Social Services (Child Welfare and Family Services)
- The Innu asked Provincial Ministers/Federal Designates for a commitment to implement the Innu Strategy on healing.

FEDERAL/PROVINCIAL RESPONSE:

- Federal/Provincial Ministers/Designates responded to the Innu by welcoming the opportunity to discuss the matter of Davis Inlet, expressing concern for the serious social problems in the community and congratulating them on their presentation.

- Federal/Provincial Ministers/Designates made it very clear to the Innu that a commitment to implement the Innu's 8-point Strategy could not be given without looking at the details of their proposals and consideration of the existing programs and services.

CONSENSUS REACHED:

- That governments' would work in partnership with the Innu to help the community of Davis Inlet and examine the details of the Innu proposal.
- That the Partnership Committee on Healing that has been established is the best vehicle to deal with the details of the Innu Proposal and has the backing of government to proceed as quickly as possible.
- With the Innu's request for the Committee to be Innu-led with Chief Mark Nui as Chair.

ACTION PLAN:

- The Provincial Department of Health will meet with Innu Officials as soon as possible to develop a protocol to assist in Child Prevention or emergency cases.
- The Partnership Committee will meet as soon as possible at the call of Chair.
- It was suggested that the Partnership Committee would report back to the Federal/Provincial Ministers/ Innu leadership forum by February 15, 1999, but this date was not formally committed.

Labrador and Aboriginal Affairs Secretariat
Executive Council
December 10, 1998

PARTICIPANTS**FEDERAL AND PROVINCIAL MINISTERS MEETING
WITH DAVIS INLET BAND COUNCIL
TO CONSIDER THE MATTER OF DAVIS INLET**

Confederation Building, West Block
Executive Board Room
St. John's, Newfoundland
December 9, 1998
3:00 p.m.

DAVIS INLET BAND COUNCIL

- Chief Mark Nui
- George Gregoire
- Agatha Piwas
- Sebastian Piwas
- Daniel Poker
- Katie Rich
- David Nui
- Janis Pasteen
- Kathleen Bemuen
- John Olthuis, Legal Council
- John Joy, Legal Council
- Gerry Kerr, Consultant

INNU NATION

- David Nuke, President
- Bart Jack, Self-government negotiator

FEDERAL GOVERNMENT

- Bill Montour, Indian & Northern Affairs Canada
- Scott Serson, Indian & Northern Affairs Canada
- Paul Cochrane, Health Canada
- Gerry Steele, Health Canada

PROVINCIAL GOVERNMENT

- Ernest McLean, Minister responsible for Labrador Affairs
- Chris Decker, Minister of Justice
- Joan Marie Aylward, Minister of Health
- Roger Grimes, Minister of Education
- Wally Andersen, MHA, Torngat District
- Harold Marshall, Deputy Minister, Lab. & Aboriginal Affairs
- Debbie Fry, Deputy Minister of Human Resources and Employment
- John Berniquez, Lab. & Aboriginal Affairs

Mushuau Innu First Nation



Speaking Notes

Federal-Provincial Ministers

December 9, 1998

- I WOULD LIKE TO THANK YOU FOR THE OPPORTUNITY OF MEETING WITH YOU TODAY
- I APPRECIATE THE SUPPORT TODAY ALSO OF MY ELDERS AND OF THE INNU NATION REPRESENTED TODAY BY PRESIDENT DAVID NUKE
- TODAY WE ARE A TROUBLED COMMUNITY. THE PROBLEMS THAT HAVE PLAGUED OUR COMMUNITY FOR SO MANY YEARS CONTINUE TO ASSAULT OUR FAMILIES AND OUR CHILDREN
- WE COME TO YOU TODAY IN SEARCH OF PARTNERS. PARTNERS WHO WILL SUPPORT AND JOIN WITH US IN AN INNU LED STRATEGY TO DEAL WITH HEALING IN OUR COMMUNITY.
- I HAVE THINGS TO ASK OF YOU AND I WANT TO LEAVE HERE TODAY KNOWING THAT WE HAVE YOUR SUPPORT, YOUR PARTNERSHIP IN THE HEALING OF THE MUSHUAU INNU

- I WILL SPEAK OF EIGHT ELEMENTS THAT WE CONSIDER TO BE ABSOLUTELY ESSENTIAL FOR OUR HEALING. BUT THEY ARE NOT DISTINCT ELEMENTS - THEY ALL RELATE - THEY ARE ALL PIECES OF THE SAME HOLISTIC APPROACH
- YOUR GOVERNMENTS JOINED WITH US IN A RELOCATION AGREEMENT IN 1996. PERHAPS ALL OF US PUT TOO MUCH FAITH IN RELOCATION AS THE MAJOR COMPONENT OF OUR HEALING. IT IS IMPORTANT BUT IT IS ONLY ONE ELEMENT OF SEVERAL.
- TODAY I WILL ADDRESS OTHER ELEMENTS WHICH WE CONSIDER EQUALLY IMPORTANT.

1. INTEGRATED HEALING STRATEGY TEAM

- WE SEEK YOUR SUPPORT IN PUTTING TOGETHER A TEAM OF SENIOR OFFICIALS AND INNU REPRESENTATIVES TO DEVELOP AND IMPLEMENT AN INTEGRATED HOLISTIC HEALING STRATEGY
- THIS TEAM WOULD BE MANDATED TO PREPARE FOR THE APPROVAL OF THE THREE GOVERNMENTS , A HEALING STRATEGY
- IT WOULD BE LEAD BY A FULL TIME INNU COORDINATOR WHO WOULD BE SUPPORTED BY TWO ASSISTANTS. WE WILL REQUIRE FUNDING FOR THESE POSITIONS.

- WE HAVE BEGUN THIS PROCESS. RECENTLY WE HELD A LEADERSHIP RETREAT AT BORDER BEACON AND THERE WE AGREED ON THE NEED FOR THIS TYPE OF AN APPROACH. WE HAVE A FOUNDATION ON WHICH TO BUILD
 - WE ENVISION THIS TEAM COORDINATING THE PARTNERS - INNU PARTNERS, GOVERNMENT PARTNERS AND VOLUNTEER PARTNERS
 - WE HAVE OFFERS FROM THE RED CROSS, FROM DOCTORS WITHOUT BORDERS AND CESO TO HELP. BUT AGAIN, WE BELIEVE THAT THEIR ASSISTANCE MUST BE INTEGRATED WITH AN OVERALL STRATEGIC APPROACH
2. ALCOHOL BAN

- AS YOU KNOW OUR COMMUNITY RECENTLY APPROVED A BAN ON ALCOHOL AND SOLVENT ABUSE
- OUR PROBLEM IS HOW DO WE IMPLEMENT AND ENFORCE THIS BAN
- WE PROPOSE TO DEVELOP COMMUNITY BYLAWS WHICH WOULD BAN THE USE OF ALCOHOL, SOLVENTS AND DRUGS
- WE WILL ESTABLISH A COMMUNITY CIRCLE TO DETERMINE APPROPRIATE RESOLUTIONS FOR INDIVIDUALS WHO DO NOT HONOUR THE BAN

- WE WILL NEED THE COOPERATION OF THE RCMP AND OTHERS IN HELPING ENFORCE THE BAN - SEARCHES AT THE AIRPORT & RESTRICTION OF TAKEOUT SALES IN NAIN AND HOPEDALE FOR EXAMPLE
- WE ARE WILLING TO DO OUR PART BUT WE NEED YOUR PARTNERSHIP TO MAKE IT WORK
- ONE LAST VERY IMPORTANT POINT - WE ARE APPROACHING THIS AS A HEALTH ISSUE NOT A CRIMINAL ISSUE AND WE ASK THAT YOU KEEP THIS IN MIND AS WE WORK TOGETHER ON SOLUTIONS

3. CRISIS INTERVENTION TEAMS

- WHEN THE BAN IS ENFORCED - IT WILL HEIGHTEN THE CRISIS THAT ALREADY EXISTS IN OUR COMMUNITY
- MANY PEOPLE ARE ADDICTED AND WILL REQUIRE MEDICAL ASSISTANCE WHEN THEY NO LONGER HAVE ACCESS TO ALCOHOL, DRUGS AND WHEN WE ENFORCE A SOLVENT BAN
- BOTH CHILDREN AND ADULTS WILL BE AFFECTED
- WE WILL NEED A TEAM - MEDICAL AND COUNSELING - TO BE IN PLACE, ON-SITE AND PREPARED TO DEAL WITH THIS CRISIS

4. FAMILY TREATMENT CENTRE

- TODAY I WOULD LIKE YOUR COMMITMENT TO THE ESTABLISHMENT OF A FAMILY TREATMENT CENTRE FOR THE INNU OF LABRADOR
- I KNOW THAT MANY DETAILS WILL HAVE TO BE WORKED OUT INCLUDING LOCATION , FACILITY AND PROGRAMMING - BUT WE CAN WORK WITH YOUR OFFICIALS ON THOSE ISSUES
- BUT I NEED TO KNOW THAT YOU SUPPORT - JOINTLY - A FAMILY TREATMENT CENTER FOR THE INNU PEOPLE
- WE HAVE THE EXPERIENCE OF SENDING INDIVIDUALS AWAY TO DIFFERENT CULTURES - EVEN DIFFERENT INDIAN CULTURES - ONLY TO SEE THEM COME BACK TO THE SAME ENVIRONMENT AND FAMILY SITUATION - YOU KNOW WHAT HAPPENS. JUST LOOK AT OUR COMMUNITY TODAY.
- UNLESS WE TREAT INNU FAMILIES IN THEIR OWN LANGUAGE, IN THEIR OWN CULTURE THEY WILL NOT HEAL - THEY HAVE NOT HEALED
- A FAMILY TREATMENT CENTER IS A CORNERSTONE OF OUR INTEGRATED STRATEGY.

5. OUTPOST

- **EVEN WITH YOUR APPROVAL TODAY FOR A FAMILY TREATMENT CENTRE IT WILL BE MANY MONTHS BEFORE THAT FACILITY WOULD BE OPERATIONAL**
- **WE NEED A SHORT TERM STRATEGY TO DEAL WITH FAMILIES IN CRISIS - AND WE HAVE A PROVEN SOLUTION TO PROPOSE**
- **INNU CONTINUE TO SPEND TIME IN THE COUNTRY EACH YEAR - A PROGRAM YOUR GOVERNMENTS CALL OUTPOST**
- **THIS PROGRAM NEEDS TO BE EXPANDED IN THE SHORT TERM TO ALLOW FAMILIES IN CRISIS THE OPPORTUNITY TO COME TOGETHER IN TRADITIONAL SETTINGS AND ACTIVITIES**
- **WE DO NOT HAVE THE SAME PROBLEMS IN THE COUNTRY THAT WE DO IN THE VILLAGES. THIS IS A VIABLE AND EFFECTIVE SHORT TERM STRATEGY FOR HELPING DEAL WITH FAMILY TREATMENT**

6. RELOCATION

- **RELOCATION WAS MEANT TO HAVE BENEFITS FOR THE INNU BEYOND SIMPLY PHYSICALLY RELOCATING OUR COMMUNITY**
- **WE WERE PROMISED EMPLOYMENT, BUSINESS OPPORTUNITIES, COMMUNITY PARTICIPATION IN DESIGN - AND THESE THINGS ARE NOT HAPPENING THE WAY THE PROJECT IS BEING IMPLEMENTED**

- WE MUST TOGETHER FIND OUT WHY AND MAKE CORRECTIONS BEFORE IT IS TOO LATE
- WE HAVE ONE OTHER MAJOR CONCERN REGARDING RELOCATION. SIMPLY PUT IT IS THIS. A COMMUNITY IS BEING BUILT WHICH WE CANNOT AFFORD TO LIVE IN
- EACH INNU FAMILY WILL BE REQUIRED TO SPEND \$1000 PER MONTH TO LIVE IN A HOUSE IN NATUASHISH - AND NO INNU CAN AFFORD TO DO SO
- HOW CAN WE MOVE TO HOUSES WE HAVE NO ABILITY TO PAY FOR? WE CAN'T

7. EDUCATION

- WE RECENTLY RECEIVED A LETTER FROM THE MINISTER OF EDUCATION INVITING US TO SIT ON A COMMITTEE TO FINALIZE DEVOLUTION OF CONTROL OF OUR SCHOOL TO A LOCAL COMMITTEE
- WE WELCOME THIS DEVELOPMENT AND WOULD LIKE TO INDICATE NOW THAT WE ENVISION THIS PROCESS BEING CONCLUDED BY SEPTEMBER 1999
- WE WANT TO ENSURE THAT THE CURRICULUM REFLECTS OUR LANGUAGE AND OUR CUSTOMS AND THAT OUR ELDERS ARE INVOLVED IN A MEANINGFUL WAY IN THE SCHOOL PROGRAM

8. SOCIAL SERVICES

- WE BELIEVE THAT IT IS NOW TIME TO ADDRESS THE DEVOLUTION OF SOCIAL SERVICES INCLUDING CHILD AND FAMILY SERVICES
- THERE IS A COMMITMENT TO DEVOLUTION SIGNED BY BOTH GOVERNMENTS AND WE WOULD TODAY LIKE TO BEGIN A PROCESS THAT WILL LEAD TO DEVOLUTION OF THESE SERVICES TO LOCAL CONTROL
- WE ARE AWARE OF INNOVATIVE PROGRAMMING - SOME OF WHICH IS TAKING PLACE IN NEWFOUNDLAND AND SOME IN OTHER PARTS OF THE COUNTRY. WE BELIEVE WE CAN MORE EFFECTIVELY DELIVER THESE SERVICES WHILE AT THE SAME TIME MEETING PROVINCIAL LEGAL REQUIREMENTS
- LET ME CONCLUDE BY SAYING THAT WHAT I HAVE PROVIDED IN THESE COMMENTS IS AN OVERVIEW. IT IS NOT INTENDED TO BE A COMPREHENSIVE LIST BUT RATHER TO SHOW YOU THAT WE HAVE THE GENESIS OF A PLAN
- WE SEEK TODAY YOUR COMMITMENT TO WORK IN PARTNERSHIP WITH US TO ENHANCE THIS PLAN AND TO PUT IN PLACE FUNDING AND RESOURCES TO IMPLEMENT THESE SOLUTIONS
- THANK YOU

Ussiniun

Dec. 13/98.

~~Juan~~



Some information
 from the Proposal for
 the Substance Abuse Centre
 in the ~~shabhu~~. Although
 seen as Atlantic Regionality
 my understanding David Steel
 looking for an answer
 Bev

Aboriginal Self Restoration Centre

**Project Proposal
for a
Residential Youth Solvent Abuse Treatment Program**

Submitted by:

**Sheshatshiu Innu Band Council
P.O. Box 160
Sheshatshiu, Labrador
A0P 1M0**

**Tel. (709) 497-8522
Fax. (709) 497-8757**

Contact person: John Graham

Submitted:

June 1998

1.0 Background

1.1 Acknowledgments

We would like to thank the individuals who have helped to put this proposal together. The Chief and Council deserve a great deal of praise for deciding to submit a proposal to develop a facility that would serve not only Sheshatshiu youth but all youth of the Atlantic First Nations. It is very clear that they are committed to ensuring that all youth have every opportunity to reach their full potential. The Band Council has also demonstrated leadership in developing innovative and broad-based solutions to the serious solvent abuse issues facing aboriginal youth by pledging some of its own resources.

Ms. Diane Sanford's elementary students, at Peenamain McKenzie School in Sheshatshiu, should be recognized for coming up with the name of the treatment centre, Aboriginal Self-Restoration Centre. Many thanks go to the people who helped to conceptualize this treatment program and helped to write this proposal: Jack Penashue and Sebastian Nuna of the Innu Youth Centre, Juilianna Hill and Angela Rich of Peenamain Mackenzie School, Juilianna Rich and Christine Nuna of Shushepeshipan group home, Apenam Pone and Mary May Osmond of Innu Uauitshitun Alcohol & Drug Awareness Program, Tim Leduc and Naomi Pokue of Health and Community services, Delia Connell and Zita White of Addictions Services, Lynn Gregory of the Labrador Inuit Health Commission, and Charlie Sheppard and Leslie Ivany of the SGE Group Inc. We would also like to thank Dave MacDonald for his technical wizardry in formatting and laying out the document and Martha MacDonald and Tracey Weatherston for their editorial skills. Finally, we would like to thank Mike Rossignol for the development of the logo.

It has been a very rewarding experience working with such a large group of individuals all interested in seeing a solvent abuse treatment program established in Sheshatshiu to serve youth from Atlantic First Nation Communities.

John Graham
Graham Consulting Services

John Higham
Chignecto Consulting Group

1.2 Introduction

This proposal comes out of our genuine desire to find a solution to the devastating effects solvent abuse is having on this generation of First Nation youth. In 1993 Labrador, and in particular Davis Inlet, received international attention when six young people were pulled from an abandoned shed. These adolescents, high on gas, claimed that they did not want to live. Similar scenes are being quietly repeated in aboriginal communities across Canada. Here in Labrador the problem is severe and getting worse. In some communities, gas sniffing is a daily occurrence carried out by alarming numbers of youth. In Davis Inlet alone it is estimated that 119 youth are abusing solvents. In Sheshatshiu another 63 are estimated to be sniffing gas. One public health nurse recently suggested that an increasing number of young pregnant women are also solvent abusers. It is clear that the next generation of youth are already being impacted by the abuse of solvents. We must find a way to intervene immediately.

This proposal presents a plan for the establishment of a comprehensive and holistic solvent abuse treatment program that will serve aboriginal communities, particularly those in Atlantic Canada. The residential program will be located in the community of Sheshatshiu, Labrador. The land-based portion of the treatment program will be conducted in the beautiful and bountiful wilderness that has nurtured generations of aboriginal youth and their families. Our pre- and post-treatment programs will be developed to help aboriginal communities effectively deal with the growing problem of adolescent solvent abuse and provide a continuum of services to the youth, their families and their communities.

It makes sense morally and economically to establish a solvent abuse treatment program here in Labrador where the most severe problem exists. According to Medical Services Branch staff of Health Canada, 167 youth from Atlantic Canada have attended solvent abuse treatment programs since 1992. Of this 167 over 70% of the young people were from Labrador. Most of the youth attending treatment programs from Labrador speak Innu Aimun as their first language and cannot fully participate in English-based programs. One of our priorities is to ensure that the treatment facility in Sheshatshiu has some staff that are fluent in the major language of the area: English, Innu Aimun, French and Mi'Kmaq.

Over the last five years we have been searching for solutions to the solvent abuse problem. We have worked closely with all of the solvent abuse centres across Canada. We have attended several relevant training programs. We have provided counseling services. We have developed and run seven country-based solvent abuse treatment programs through the Sheshatshiu Innu Youth Centre. We have also provided family counseling through Innu Uauitshitun Alcohol and Drug Awareness Program. The Shusheshipan Group home staff, in Sheshatshiu, are also providing some solvent abuse treatment

services for youth from Davis Inlet and Sheshatshiu sentenced to open custody. Our community efforts over the last five years have resulted in the development of some expertise in working with adolescent solvent abusers.

1.3 Sheshatshiu Innu Band Council (Sponsoring Agency)

The Sheshatshiu Innu Band Council is a non-profit incorporated body established under the laws of Newfoundland. While it is recognized as equivalent to band council under the *Indian Act* for administrative purposes, the Council enjoys full recognition as a government by its people. This stems from our knowledge of our history and traditions and a realization that we have been self-governing for thousands of years.

The present council has overseen a great deal of change and now manages an Alternative Funding Arrangement and numerous federal programs. Council is also negotiating new relationships through the devolution of provincial programs, the settlement of land claims, and the development of self-government structures.

3.0 Guiding Principles

Development of this proposal was further guided by the adoption of a set of principles. This allowed us to ensure consistency in the approach and to focus on essential elements for success.

Responsive Program

We will provide a learner-centered program, focusing on the adolescent's analysis of his or her experience and encouraging the youth to become increasingly self-directed and responsible for his or her own learning.

We believe that adolescents can discover the excellence within themselves given incentive and the opportunity to try in a supportive atmosphere. We will provide surroundings to help adolescents discover their potential mentally, emotionally, spiritually, and physically.

Community Consultation

We are committed to establishing a program working in close consultation with all First Nation communities in Atlantic Canada. Solvent abuse has the potential of affecting youth in each of our communities. Together we can find solutions that meet both the individual and diverse needs of our communities. This proposal is designed to involve other First Nation communities at every level from governance to program delivery to aftercare and program evaluation.

Promotion of cultural and traditional values

This program will respect the concept of holistic health, addressing wellness physically, emotionally, intellectually and spiritually. "Holistic health..... is a value anchored in strong indigenous traditions that continues to be a shared goal among many families." (Bill Mussell, "The Path to Healing." Royal Commission on Aboriginal Peoples, 1996;115).

This program is committed to communicating to adolescents the knowledge and wisdom of community elders regarding the natural environment and its integration with food, culture and self-identity.

This program is committed to working in a manner that is consistent with the cultural and traditional values of the various people it serves.

Quality

We will ensure that staff and volunteers working within the program provide clients, families, and community members with positive role models and leadership.

We are also committed to constant improvement. To be successful we must always examine our outcomes, methods, knowledge and assumptions. We must act on evidence we find to maintain a constant search for the effectiveness that our troubled youth deserve.

4.0 Summary of Program Goals

To assist adolescent solvent abusers to regain their self confidence through a treatment program designed to help them become healthy independent adults.

To develop a holistic pre- and post-treatment program for youth and their families that recognizes the importance of taking a systems theory approach to treatment.

To ensure that all staff working at the treatment centre are able to provide a quality service to the youth coming for treatment, and also to their families, and communities.

To ensure a process of ongoing professional development for staff working at the treatment centre.

To provide effective, efficient and fair governance and administration of all resources entrusted to the Aboriginal Self-Restoration Center.

To establish an affordable facility specifically designed to enhance the delivery of effective treatment in a residential care environment.

To provide the best quality services possible within an annual budget of \$500,000.

5.0 Residential Treatment Program

5.1 Goal

To assist adolescent solvent abusers to regain their self confidence through a treatment program designed to help them become healthy independent adults.

5.2 Objectives:

- To provide youth with a safe environment to begin their healing process and to deal with issues surrounding the presenting problem of solvent abuse;
- To provide youth with culturally appropriate and relevant programs to help them develop life skills and values;
- To provide youth with basic academic skills to allow them to continue with their academic training;
- To provide youth with skills and opportunities for reconciliation with themselves, their families and their communities; and
- To develop an increased familiarity and identification with the natural world.

5.3 Program Description

The Aboriginal Self Restoration Centre will provide a holistic, individualized, and experiential residential treatment program for solvent abusers and, where possible, their families. At the foundation of this program is a belief that all people can learn to live healthy and productive lives. For many aboriginal youth, this means learning the traditional values and beliefs of the First Nation peoples. Spirituality will provide one of the primary belief systems on which healing and lifestyles changes will be built. For many First Nation peoples, their spirituality is based on a strong connection with the land. This program will provide youth with opportunities to live on the land and become familiar with traditional skills and beliefs that have nurtured generations of their people.

We have adopted a systems theory approach to treatment. This theory, which recognizes the role the whole community has in raising a child, is consistent with traditional aboriginal practices. The treatment centre will work closely with the family and the home community. We recognize the vital role that they play in helping their youth through treatment and enabling them to maintain sobriety. While in treatment youth will learn skills that will help them reintegrate into their family and the larger community.

We have examined several treatment models and have used elements of each to create a unique and innovative program. The first two months will be operated on a continuous intake model to allow us to maximize bed utilization without compromising program

delivery. Following that period, a closed intake model will be used as it is anticipated that the treatment centre client population will be relatively stable.

The Aboriginal Self Restoration Centre will utilize a twenty-four hour staffing model. Research indicates that work with solvent abusers is very stressful and renders the house-parent model inappropriate. However, during the country component of the treatment, the house-parent model will be used to supervise and support youth. This will provide an opportunity to enhance relationships between the staff and the adolescents.

The Aboriginal Self Restoration Centre will provide programs for youth between the ages of eleven to eighteen. Research identified this age group as having the highest rate of solvent abuse. It is recognized that the needs of an eleven year old and eighteen year old are very different. In general, we will run separate programs for youth between the ages of eleven to fifteen and those between the ages of fifteen to eighteen. Program adaptations may be made so that clients who are at similar developmental stages can be admitted.

Many participants at the treatment centre will require remedial and specialized classroom instruction; therefore a classroom is included in the design of the facility. The Sheshatshiu Innu Band Council and the Labrador School Board have committed themselves to assigning a special education teacher to the facility. This teacher will work closely with other staff members to incorporate academic studies into a holistic approach to treatment. The teacher will also be able to develop curriculum pertinent to the context.

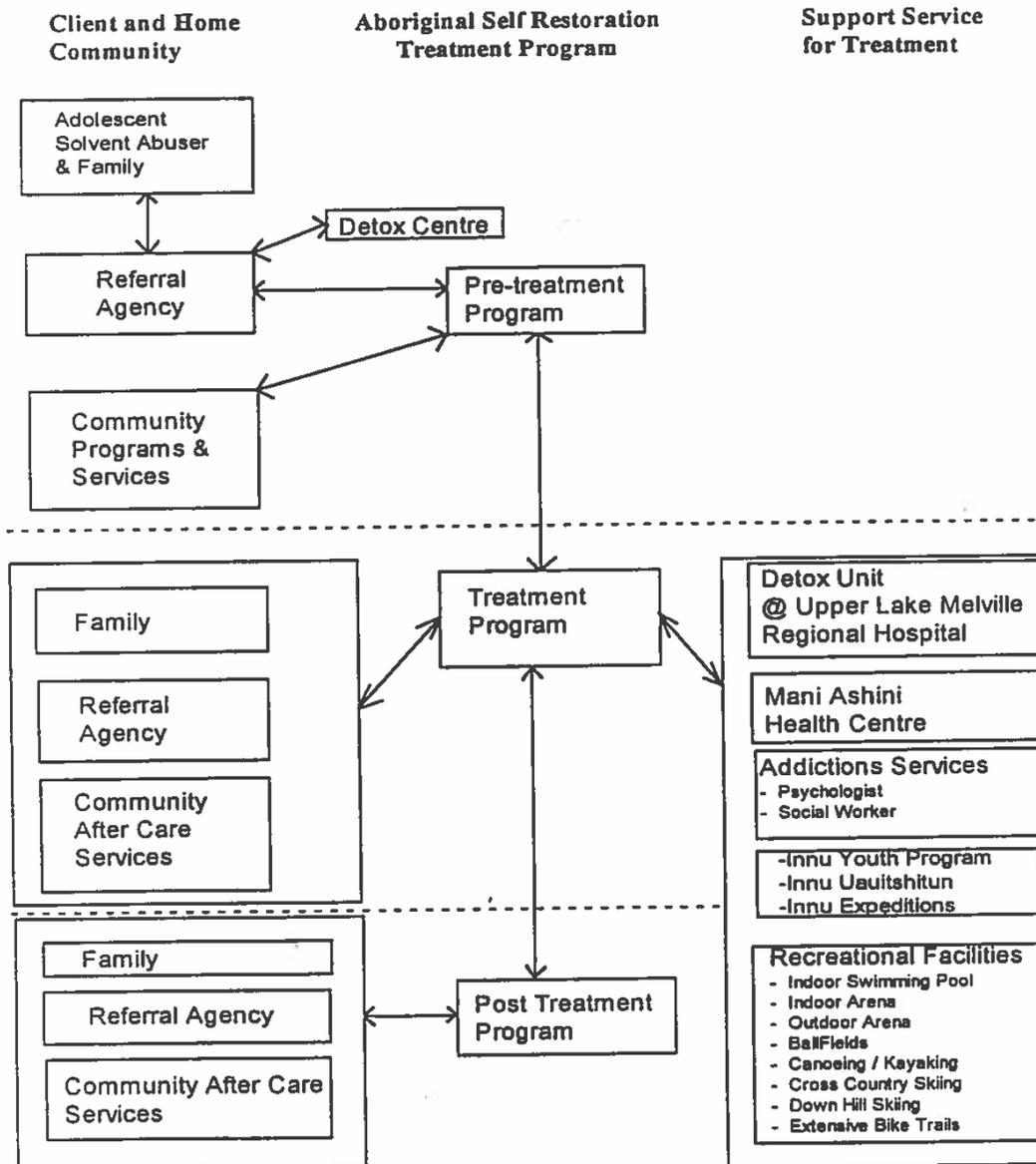
A key element in linking education and spirituality is the country treatment component. Our program introduces carefully planned excursions into the country with peers, elders, counselors and the teacher. While the teacher is using the country as a science lab the elders can teach traditional values and the counselors can help to develop social skills.

The program can be divided into seven stages over a twenty-five week period. Because the approach will be holistic and individualized, each client will receive an individual case plan and will move through the different stages at varying speeds.

Stage 1	Orientation and detoxification period (4 weeks)
Stage 2	Life skills (4 weeks)
Stage 3	Basic survival (4 weeks)
Stage 4	Nutshimit, country-based treatment (4 weeks)
Stage 5	Reintegration (6 weeks)
Stage 6	Family reconnection (2 weeks)
Stage 7	Graduation and closure (1 week)

6.6 Continuum of Care Model

Continuum of Treatment Services Model



9.0 Program Infrastructure

9.1 Goal

To establish an affordable facility specifically designed to enhance the delivery of effective treatment in a residential care environment.

9.2 Objectives

To bring the best available knowledge and experience to bear on preliminary designs that link form and function.

To create a space that provides all needed elements of the treatment program while avoiding an institutional atmosphere.

To build community support through direct involvement in site location and design.

To create a state-of-the-art facility that does not require a massive capital subsidy by the Band.

9.3 Description of Facility

The proposed facility was designed to provide a safe environment for both the people living and working at the treatment centre. The administration wing and the residential wing of the facility have been kept separate. This will allow us to make the residential wing feel, as much as possible, like a home. You will note from the floor plans (Appendix F) that the counseling room comes out into the residential wing. There are windows in this room looking into the residential wing allowing one person to supervise the whole area. The administrative wing has two multi-purpose rooms, the rectangular room would be used as a classroom and the other room would be used as a ceremonial room. The facility meets all of the building standards for accessibility.

The facility has been designed to accommodate future expansion. The administrative wing is already designed to accommodate more than six clients while the residential wing can be easily added too for more bedrooms.

9.4 Complementary Facilities

Sheshatshiu is in the process of investing in a major upgrade of community infrastructure. The water system is being expanded and upgraded. A sewage treatment system is funded and will be completed over the next three years. The roads are being upgraded and extended

into new areas for new housing. Over 40 new houses will be built in the next three years. A family violence shelter has been completed and staff are being hired and trained at present. The ground has been broken for construction of a new Band Building. Recreational fields are being developed this year and an ice rink is planned. Funding for a new health clinic has been promised and one is anticipated in the near future. Similarly the school is to be replaced.

Other existing Band facilities and services available to treatment staff and clients include: the school gym, Mani Ashini Health Centre, Innu Youth Centre, the Innu Uauitshitun Counseling Centre and Innu Expeditions. We have also made tentative arrangements to network with many groups and agencies outside Sheshatshiu. Some of the facilities and services that we would work to formalize relationships with include: Addictions Services, Upper Lake Melville Regional Hospital Detox Unit, Labrador Training Centre recreation programs, Cross Country ski centre, and down hill ski facility.

9.5 Financing the Facility.

We propose to construct a new facility specifically designed for youth treatment. We have contacted other facilities, reviewed some design theory, sought professional counseling input, community views, the preliminary thoughts of an architect as well as community views. Combining those into an early design drawing allowed the community team to consider links to the philosophy of treatment, programming, staffing, community resources, links to other services, and possible locations. These constructive debates allowed the design to be amended until we were satisfied that it was optimal for the conditions.

After establishing a consensus on design, we obtained preliminary cost estimates for approvals, construction and furnishings. On this basis, two feasible methods of financing for the preferred design were developed. As no formal approval of financing can be requested in advance of final approval of this proposal, we have done the next best thing and sought comments on how such financing requests would be received and provided the figures shown in this proposal.

There are two feasible methods of financing the facility: mortgage-based or business plan based financing. Under mortgage-based financing the Band would hold fee simple title to the land (Sheshatshiu is not a reserve and such title is available) and seek a mortgage against the required amount. The lender, in turn, seeks CMHC mortgage insurance which provides the lender with security in case of default. In other words, all risk is transferred to CMHC rather than the lender. We have approached CMHC on the eligibility of this project for the insurance fund and received a positive preliminary response.

Mortgage-based and insured financing is the preferred route for two reasons. First it will mark the first time this method has been used in such a residential treatment facility and

Sheshatshiu Innu Band Council

Project Proposal for Residential Youth Solvent Abuse Treatment Program

offers other opportunities for the field. Second, it is preferred by lenders as a more conventional lending model.

A second method of financing on a business plan basis, is also viable. The Bank of Montreal, a major financial institution familiar with Sheshatshiu's situation, was approached with the facts of the proposal including the funding terms, operations budget, equity contributions and proposed debt servicing. The bank was asked if it would look favorably upon a formal loan request on that basis, and it also responded favorably (see appendix F). It should be noted that this lending model is strongly contingent on sound financial management practices and an overall sound financial picture of the applicant. In both cases, Sheshatshiu is a preferred client with sound practices, and no significant debt load. Not all First Nations would meet these criteria.

In summary, upon approval of our submission, the Band is committed to securing financing of the facility through either of these methods, which are demonstrably feasible. The facility would then be leased to the non-profit organization running the Self-Restoration Centre. The lease payments will be sufficient to adequately service the debt and limit the amount of subsidy the Band will have to provide to this regional facility. The long-term cash flows for capital debt servicing are shown in table accompanying table.

9.6 Multi-Year Cash Flow

Multi-Year Cash Flow -- Youth Treatment Facility

YEAR	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007
Income										
Rental	66,000	66,000	66,000	66,000	66,000	66,000	66,000	66,000	66,000	66,000
Expenses										
Taxes	0	0	0	0	0	0	0	0	0	0
Insurance	3000	3000	3000	3000	3000	3000	3000	3000	3000	3000
Maintenance	0	0	0	0	0	0	0	0	0	0
Total Operating	3000	3000	3000	3000	3000	3000	3000	3000	3000	3000
Loan Payment	55,847	55,847	55,847	55,847	55,847	55,847	55,847	55,847	55,847	55,847
Total Expenses	58847	58847	58847	58847	58847	58847	58847	58847	58847	58847
Net Income/Loss	7153	7153	7153	7153	7153	7153	7153	7153	7153	7153
Surplus/Deficit	7153									
Cumulative sum	7153	14306	21459	28612	35765	42918	50071	57224	64377	71530

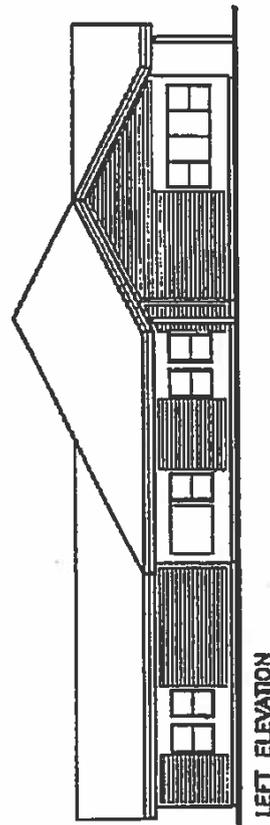
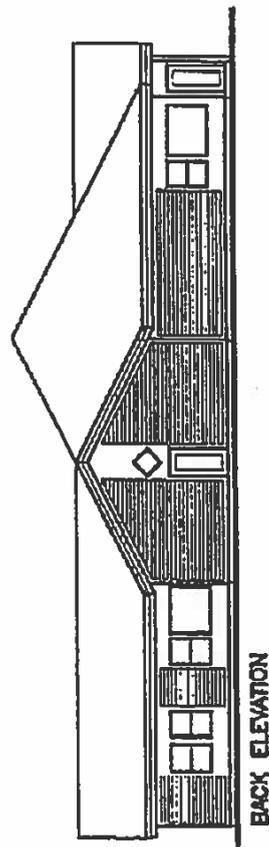
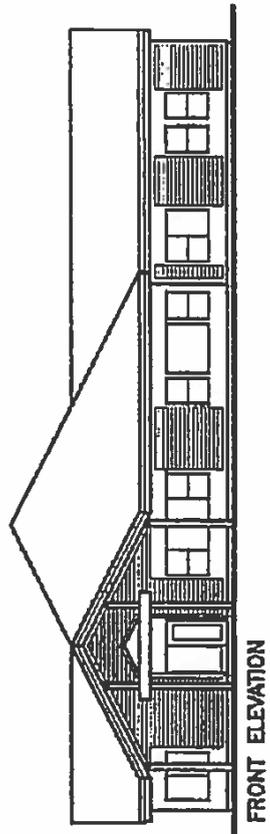
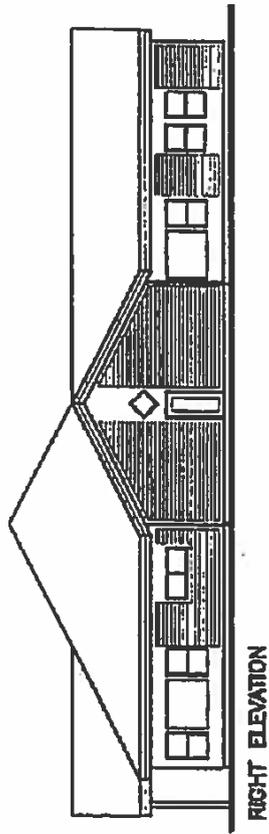
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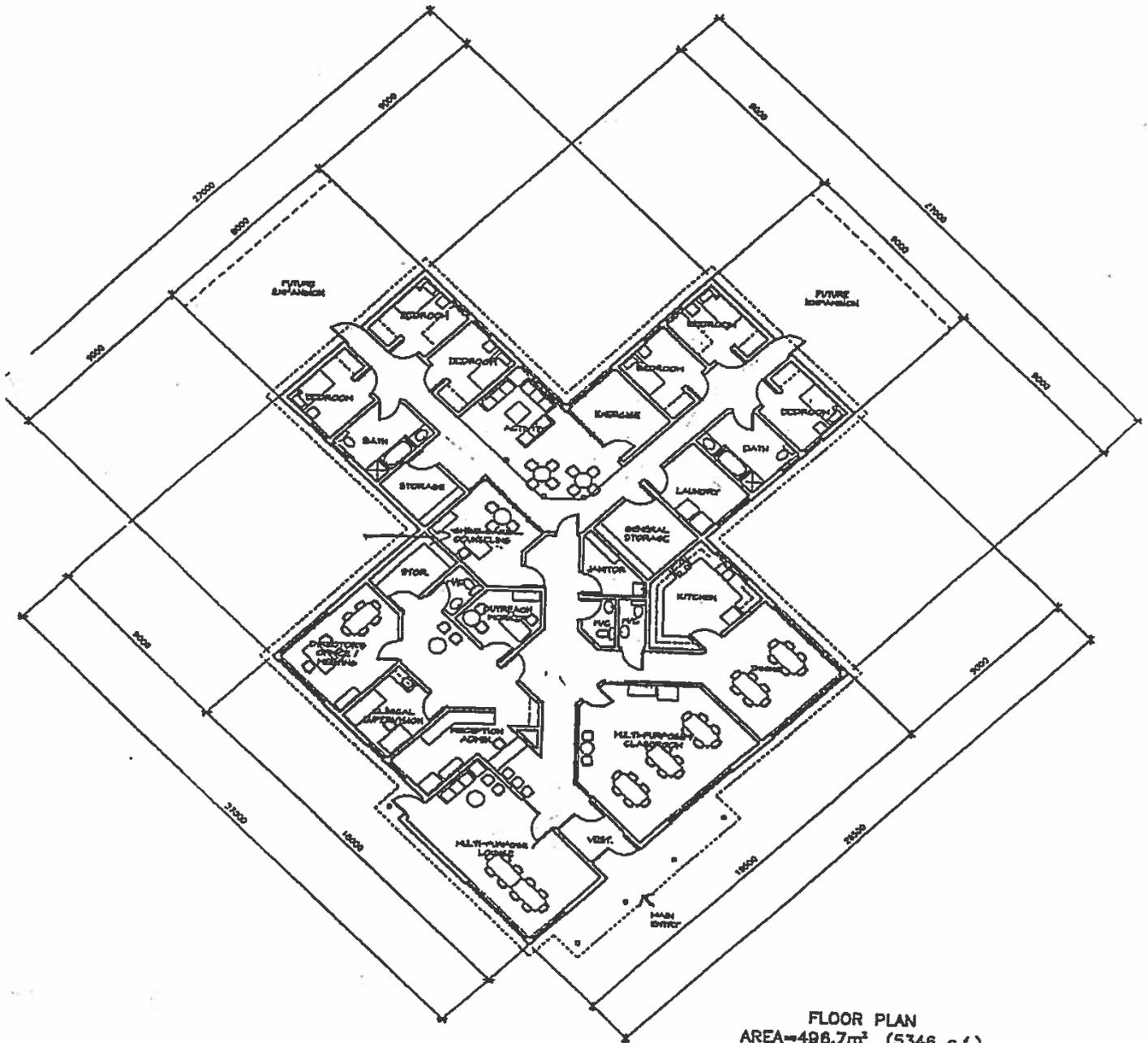
Sbeshatshiu Innu Band Council

Project Proposal for Residential Youth Solvent Abuse Treatment Program

10.4 Budget Summary

SALARIES	Monthly	Annual
Executive Director		35000
Senior Counselor		30000
Outreach worker		28000
Youth Counselors 2.6 I.P.Y. @ \$28,000/ yr		72800
Night Watch 3.8 I.P.Y. @ \$20,000/yr		76000
.5 Secretary / Receptionist		11500
Cook		24000
Casual Call-in		11400
Sub-total		288700
Benefits @ 15%		43305
Total Salaries		332005
ADMINISTRATION		
Staff Travel		
-Outreach	700	8400
-Board Travel 4 meetings		16000
-Other	400	4800
Staff Training	500	6000
Office Supplies	200	2400
Phone & Fax Services	500	6000
Toll Free Service	215	2580
Honoraria for Elders	200	2400
Equipment & Furniture	100	1200
Liability Insurance	0	2200
Mortgage Payment	5700	68400
Food	2000	24000
Cleaning supplies	75	900
Linen	50	600
Staff recruitment	100	1200
Utilities	800	9600
Repairs / Maintenance	175	2100
Van Maintenance	100	1200
Vehicle Insurance	180	2160
Snow Removal	42	504
Garbage Removal	100	1200
Annual Audit	125	1500
Resident Allowance @ \$10/week	220	2640
Sub Total	3967	167984
Grand Total		499989
Funding		500000
over / under		11





FLOOR PLAN
 AREA=498.7m² (5346 s.f.)

Deputy Ministers

UPDATE ON KEY ABORIGINAL ISSUES

LABRADOR AND ABORIGINAL AFFAIRS SECRETARIAT
December, 1998

OUTLINE

- **Land Claims/Self-Government**
 - Labrador Inuit Association
 - Innu Nation
- **Devolution Negotiations**
 - Innu Nation: Education and Housing
- **Davis Inlet Relocation**
 - New initiative in Davis Inlet
- **Public Information and Education Initiative**

LAND CLAIMS/SELF-GOVERNMENT

LABRADOR INUIT ASSOCIATION (LIA)

- Process underway since 1989
- Framework Agreement - 1991
- Ottawa agreement on major issues - 1997
- Negotiations adjourned in August 1998 and resumed on November 10, 1998
- Agreement in place on most issues:
 - Land
 - Economic/Financial
 - Self-government

LAND CLAIMS/SELF-GOVERNMENT

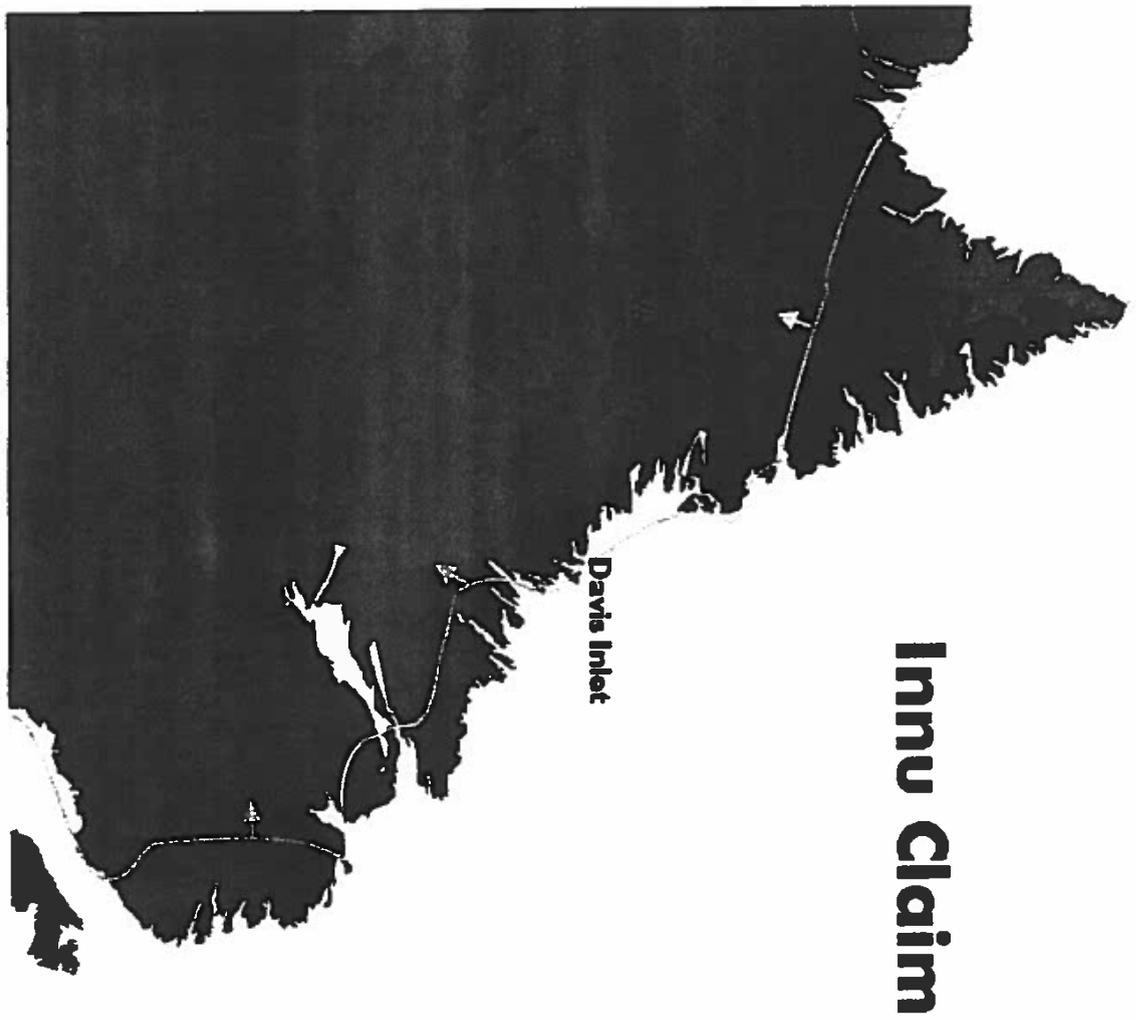
LABRADOR INUIT ASSOCIATION (Cont'd)

- Major Issues Outstanding:
 - Voisey's Bay
 - Fiscal Financing Agreements (Self-government)
 - Elements of Taxation
- Agreement-in-Principle anticipated in late 1998
- Next steps (assuming AIP in late 1998):
 - Land Selection
 - Implementation Planning (Lands and Resources)
 - Fiscal Financing/Program and Service Agreements (Self-government)
 - Eligibility and Enrolment - Ratification Process
 - Final Agreement Negotiations
- Anticipated timeframe to Final Agreement → 18-24 months

LAND CLAIMS/SELF-GOVERNMENT

INNU NATION LAND CLAIM

- **Chronology:** 1977 - Statement of Claim
1990 - accepted for negotiation
1991 - start of negotiations
1996 - framework agreements (lands & resources/self-government)
1997 - agreement to “accelerate”
- **Status:** Some progress on minor matters but “stalled” on major issues.
- **Assessment:** Agreement unlikely in short-term without “watershed” event.



LAND CLAIMS/SELF-GOVERNMENT

INNU NATION LAND CLAIM (Cont'd)

Negotiating Environment

- Changing legal framework - Delgamuukw “consultation or consent”?
- Impending major project developments:
 - Voisey’s Bay
 - Lower Churchill
 - Trans Labrador Highway
- Tight timeframes
- Demands of other processes: relocation, devolution
- Situation within Innu leadership/communities
- LIA precedent

LAND CLAIMS/SELF-GOVERNMENT

INNU NATION LAND CLAIM (Cont'd)

Outstanding Issues

Land Quantum

- Innu proposed to affect 78,000 sq. mi.

Jurisdiction

- Retention of role for Province

Financial/Economic Issues

- Sub-surface Resources
- Resource revenue sharing
- Taxation

LAND CLAIMS/SELF-GOVERNMENT

INNU NATION LAND CLAIM (Cont'd)

Self-government

- Discussions at very early stage
- Jurisdiction/financing issues will be key
- “Flashpoint” for issues of philosophy/principle

DEVOLUTION NEGOTIATIONS - INNU NATION

- **Commitment in relocation agreement**
- **Interim to self-government - capacity building process**
- **Education:**
 - provincial school
- **Housing:**
 - transfer of housing stock at Sheshatshiu
 - administration by Innu Housing Authority
- **Limiting provincial financial exposure is key issue**
- **Concerns about Innu capacity**
- **Important linkages with LHP negotiations**

DAVIS INLET RELOCATION

- Tripartite agreement in November 1996
- \$8m in work completed to date
- \$11.6m contracts in progress:
 - access/community roads
 - airstrip
 - water/sewer
- Original estimate of \$82m has escalated to \$110m
- Extensive Innu involvement in contracts, etc.:
 - joint ventures
- Provincial role: monitoring/facilitation
- Estimated completion: 2001

*Angela - Please
Copy for the Minister*

AGENDA

**FEDERAL AND PROVINCIAL MINISTERS MEETING
WITH DAVIS INLET BAND COUNCIL
TO CONSIDER THE MATTER OF DAVIS INLET**

**Confederation Building, West Block
Executive Board Room
St. John's, Newfoundland
December 9, 1998
3:00 p.m.**

- A) Introductions
- B) Opening Remarks
 - Ernie McLean, Minister responsible for Labrador Affairs
 - Wally Andersen, MHA, Torngat District
 - Mark Nui, Chief, Davis Inlet Band Council
 - Jane Stewart, Minister, Indian & Northern Affairs Canada
 - Allan Rock, Minister, Health Canada
- C) Presentation on Davis Inlet
 - Background
 - Status of Action
 -
- D) Identification of Critical Elements
- E) Discussion of Options and Approach
- F) Determination of Action to be Taken
- G) Closing Comments

PARTICIPANTS

FEDERAL AND PROVINCIAL MINISTERS MEETING WITH DAVIS INLET BAND COUNCIL TO CONSIDER THE MATTER OF DAVIS INLET

DAVIS INLET BAND COUNCIL

- Mark Nui, Chief
- George Gregoire, Councillor
- Agatha Piwas, Councillor
- Edward Piwas, Councillor
- Sebastian Piwas, Councillor

INNU NATION

- David Nuke, President
- , Vice President

FEDERAL GOVERNMENT

- Jane Stewart, Minister of Indian & Northern Affairs Canada
- Allan Rock, Minister of Health Canada

PROVINCIAL GOVERNMENT

- Ernest McLean, Minister responsible for Labrador Affairs
- Chris Decker, Minister of Justice
- Joan Marie Aylward, Minister of Health
- Julie Bettney, Minister of Human Resources & Employment
- Roger Grimes, Minister of Education
- Wally Andersen, MHA, Torngat District

DEPT OF HEALTH AND COMMUNITY SERVICES RECEIVED DEC 02 1998		98-12-046 1. _____ 4. _____ 2. _____ 5. _____ 3. _____ 6. _____ GOVERNMENT OF NEWFOUNDLAND AND LABRADOR OFFICE OF MINISTERS REGISTRY
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Executive Council
Labrador and Aboriginal Affairs

MEMO TO: Minister McLean
Minister Aylward
Minister Decker
Minister Bettney
Minister Grimes
MHA, Wally Anderson

FROM: Harold Marshall

DATE: December 1, 1998

SUBJECT: Proposed Ministerial Meeting with Davis Inlet Band Council

Enclosed for your review and comment are the letters to Federal Ministers, a proposed agenda and a list of participants.

If there is hope of accomplishing this by or about the 9th December, I will need your response ASAP.

If I have not had a response by noon Wednesday (2nd December) I will consider it to be a nil response.

You can reach me at : 729-4814 (office)
738-5954 (home)
682-4539 (cell)

Thank you for your prompt attention.


HAROLD

December 1, 1998

Honourable Jane Stewart
Minister
Indian and Northern Affairs Canada
House of Commons
Rm. 549-D, Centre Block
Ottawa, Ontario
K1A 0A6

Dear Ms. Stewart:

We are all very much aware of the events that have occurred in the community of Davis Inlet over the last number of years. One such event lead to the undertaking by the Federal Government to relocate the people of Davis Inlet to a new community at Sango Pond, part of an effort to give the people a new start.

Part of the undertaking was to be conscious of the delicate and sensitive state of the community recognizing that the new community was not the whole answer to the healing necessary for the community.

Recent events in the community, the uncontrolled consumption of alcohol by a portion of the adult community, the resulting rampage of young people, gas sniffing and vandalizing the community has once again put the community in a state of crisis.

Mark Nui, Chief of the Davis Inlet Band Council, through the member of the Newfoundland House of Assembly for Torngat District, Wally Andersen, has asked for a meeting of Federal and Provincial Ministers to explain the state of the community and to seek support and advice from Ministers as to how to proceed toward a solution.

I have undertaken to facilitate such a meeting on behalf of all the stakeholders and seek your participation in this very important initiative of the Davis Inlet leadership.

The commitment to make change in the community, we all recognize, is one that must be driven from within the Innu people themselves. The initiation of this request by the Chief, I believe, is perhaps a start on that commitment from within.

You may be aware that a meeting of Federal and Provincial officials and the Chief of the Davis Inlet Band Council was convened on November 10th to consider the matter of the crisis in the community. The meeting of Ministers will serve to signal priority and give direction to officials in their effort to assist Davis Inlet in coming to terms with this matter.

I appreciate that the notice of this meeting is rather short, however the community of Davis Inlet is a community in crisis and any delay may be regrettable. I have attached a proposed agenda and a list of participants for your guidance.

Please give notice of your commitment to attend the meeting to Harold Marshall, Deputy Minister of Labrador and Aboriginal Affairs at 709-729-4814 or fax at 709-729-4900. Your earliest response is important.

Thank you for your understanding in this and I look forward to meeting with you on this critical matter.

Yours truly,

Ernest McLean

copy: Joan Marie Aylward, Minister of Health
Chris Decker, Minister of Justice
Julie Bettney, Minister of Human Resources and Employment
Roger Grimes, Minister of Education
Mark Nui, Chief of Davis Inlet Band Council

December 1, 1998

Honourable Allan Rock
Minister
Department of Health
East Block
House of Commons
Ottawa, Ontario
K1A 0A6

Dear Mr. Rock:

We are all very much aware of the events that have occurred in the community of Davis Inlet over the last number of years. One such event led to the undertaking by the Federal Government to relocate the people of Davis Inlet to a new community at Sango Pond, part of an effort to give the people a new start.

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PROPOSED PARTICIPANTS**FEDERAL AND PROVINCIAL MINISTERS MEETING
WITH DAVIS INLET BAND COUNCIL
TO CONSIDER THE MATTER OF DAVIS INLET****DAVIS INLET BAND COUNCIL**

- Mark Nui, Chief
- George Gregoire, Councillor
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- Joan Marie Aylward, Minister of Health
- Julie Bettney, Minister of Human Resources & Employment
- Roger Grimes, Minister of Education
- Wally Andersen, MHA, Torngat District

Mushuau Innu First Nation



Speaking Notes

Federal-Provincial Ministers

December 9, 1998

- I WOULD LIKE TO THANK YOU FOR THE OPPORTUNITY OF MEETING WITH YOU TODAY
- I APPRECIATE THE SUPPORT TODAY ALSO OF MY ELDERS AND OF THE INNU NATION REPRESENTED TODAY BY PRESIDENT DAVID NUKE
- TODAY WE ARE A TROUBLED COMMUNITY. THE PROBLEMS THAT HAVE PLAGUED OUR COMMUNITY FOR SO MANY YEARS CONTINUE TO ASSAULT OUR FAMILIES AND OUR CHILDREN
- WE COME TO YOU TODAY IN SEARCH OF PARTNERS. PARTNERS WHO WILL SUPPORT AND JOIN WITH US IN AN INNU LED STRATEGY TO DEAL WITH HEALING IN OUR COMMUNITY.
- I HAVE THINGS TO ASK OF YOU AND I WANT TO LEAVE HERE TODAY KNOWING THAT WE HAVE YOUR SUPPORT, YOUR PARTNERSHIP IN THE HEALING OF THE MUSHUAU INNU

- I WILL SPEAK OF EIGHT ELEMENTS THAT WE CONSIDER TO BE ABSOLUTELY ESSENTIAL FOR OUR HEALING. BUT THEY ARE NOT DISTINCT ELEMENTS - THEY ALL RELATE - THEY ARE ALL PIECES OF THE SAME HOLISTIC APPROACH
- YOUR GOVERNMENTS JOINED WITH US IN A RELOCATION AGREEMENT IN 1996. PERHAPS ALL OF US PUT TOO MUCH FAITH IN RELOCATION AS THE MAJOR COMPONENT OF OUR HEALING. IT IS IMPORTANT BUT IT IS ONLY ONE ELEMENT OF SEVERAL.
- TODAY I WILL ADDRESS OTHER ELEMENTS WHICH WE CONSIDER EQUALLY IMPORTANT.

1. INTEGRATED HEALING STRATEGY TEAM

- *ok* WE SEEK YOUR SUPPORT IN PUTTING TOGETHER A TEAM OF SENIOR OFFICIALS AND INNU REPRESENTATIVES TO DEVELOP AND IMPLEMENT AN INTEGRATED HOLISTIC HEALING STRATEGY
- *good idea* THIS TEAM WOULD BE MANDATED TO PREPARE FOR THE APPROVAL OF THE THREE GOVERNMENTS , A HEALING STRATEGY
- IT WOULD BE LEAD BY A FULL TIME INNU COORDINATOR WHO WOULD BE SUPPORTED BY TWO ASSISTANTS. WE WILL REQUIRE FUNDING FOR THESE POSITIONS.

- WE HAVE BEGUN THIS PROCESS. RECENTLY WE HELD A LEADERSHIP RETREAT AT BORDER BEACON AND THERE WE AGREED ON THE NEED FOR THIS TYPE OF AN APPROACH. WE HAVE A FOUNDATION ON WHICH TO BUILD
- WE ENVISION THIS TEAM COORDINATING THE PARTNERS - INNU PARTNERS, GOVERNMENT PARTNERS AND VOLUNTEER PARTNERS
- WE HAVE OFFERS FROM THE RED CROSS, FROM DOCTORS WITHOUT BORDERS AND CESO TO HELP. BUT AGAIN, WE BELIEVE THAT THEIR ASSISTANCE MUST BE INTEGRATED WITH AN OVERALL STRATEGIC APPROACH

2. ALCOHOL BAN

- AS YOU KNOW OUR COMMUNITY RECENTLY APPROVED A BAN ON ALCOHOL AND SOLVENT ABUSE
- OUR PROBLEM IS HOW DO WE IMPLEMENT AND ENFORCE THIS BAN *you tell us.*
- WE PROPOSE TO DEVELOP COMMUNITY BYLAWS WHICH WOULD BAN THE USE OF ALCOHOL, SOLVENTS AND DRUGS
- WE WILL ESTABLISH A COMMUNITY CIRCLE TO DETERMINE APPROPRIATE RESOLUTIONS FOR INDIVIDUALS WHO DO NOT HONOUR THE BAN

- WE WILL NEED THE COOPERATION OF THE RCMP AND OTHERS IN HELPING ENFORCE THE BAN - SEARCHES AT THE AIRPORT & RESTRICTION OF TAKEOUT SALES IN NAIN AND HOPEDALE FOR EXAMPLE



- WE ARE WILLING TO DO OUR PART BUT WE NEED YOUR PARTNERSHIP TO MAKE IT WORK
- ONE LAST VERY IMPORTANT POINT - WE ARE APPROACHING THIS AS A HEALTH ISSUE NOT A CRIMINAL ISSUE AND WE ASK THAT YOU KEEP THIS IN MIND AS WE WORK TOGETHER ON SOLUTIONS

3. CRISIS INTERVENTION TEAMS

- WHEN THE BAN IS ENFORCED - IT WILL HEIGHTEN THE CRISIS THAT ALREADY EXISTS IN OUR COMMUNITY
- MANY PEOPLE ARE ADDICTED AND WILL REQUIRE MEDICAL ASSISTANCE WHEN THEY NO LONGER HAVE ACCESS TO ALCOHOL, DRUGS AND WHEN WE ENFORCE A SOLVENT BAN
- BOTH CHILDREN AND ADULTS WILL BE AFFECTED
- WE WILL NEED A TEAM - MEDICAL AND COUNSELING - TO BE IN PLACE, ON-SITE AND PREPARED TO DEAL WITH THIS CRISIS

4. FAMILY TREATMENT CENTRE

- TODAY I WOULD LIKE YOUR COMMITMENT TO THE ESTABLISHMENT OF A FAMILY TREATMENT CENTRE FOR THE INNU OF LABRADOR
- I KNOW THAT MANY DETAILS WILL HAVE TO BE WORKED OUT INCLUDING LOCATION , FACILITY AND PROGRAMMING - BUT WE CAN WORK WITH YOUR OFFICIALS ON THOSE ISSUES
- BUT I NEED TO KNOW THAT YOU SUPPORT - JOINTLY - A FAMILY TREATMENT CENTER FOR THE INNU PEOPLE
- WE HAVE THE EXPERIENCE OF SENDING INDIVIDUALS AWAY TO DIFFERENT CULTURES - EVEN DIFFERENT INDIAN CULTURES - ONLY TO SEE THEM COME BACK TO THE SAME ENVIRONMENT AND FAMILY SITUATION - YOU KNOW WHAT HAPPENS. JUST LOOK AT OUR COMMUNITY TODAY.
- UNLESS WE TREAT INNU FAMILIES IN THEIR OWN LANGUAGE, IN THEIR OWN CULTURE THEY WILL NOT HEAL - THEY HAVE NOT HEALED
- A FAMILY TREATMENT CENTER IS A CORNERSTONE OF OUR INTEGRATED STRATEGY.

5. OUTPOST

- EVEN WITH YOUR APPROVAL TODAY FOR A FAMILY TREATMENT CENTRE IT WILL BE MANY MONTHS BEFORE THAT FACILITY WOULD BE OPERATIONAL
- WE NEED A SHORT TERM STRATEGY TO DEAL WITH FAMILIES IN CRISIS - AND WE HAVE A PROVEN SOLUTION TO PROPOSE
- INNU CONTINUE TO SPEND TIME IN THE COUNTRY EACH YEAR - A PROGRAM YOUR GOVERNMENTS CALL OUTPOST
- THIS PROGRAM NEEDS TO BE EXPANDED IN THE SHORT TERM TO ALLOW FAMILIES IN CRISIS THE OPPORTUNITY TO COME TOGETHER IN TRADITIONAL SETTINGS AND ACTIVITIES
- WE DO NOT HAVE THE SAME PROBLEMS IN THE COUNTRY THAT WE DO IN THE VILLAGES. THIS IS A VIABLE AND EFFECTIVE SHORT TERM STRATEGY FOR HELPING DEAL WITH FAMILY TREATMENT

6. RELOCATION

- RELOCATION WAS MEANT TO HAVE BENEFITS FOR THE INNU BEYOND SIMPLY PHYSICALLY RELOCATING OUR COMMUNITY
- WE WERE PROMISED EMPLOYMENT, BUSINESS OPPORTUNITIES, COMMUNITY PARTICIPATION IN DESIGN - AND THESE THINGS ARE NOT HAPPENING THE WAY THE PROJECT IS BEING IMPLEMENTED

- WE MUST TOGETHER FIND OUT WHY AND MAKE CORRECTIONS BEFORE IT IS TOO LATE
- WE HAVE ONE OTHER MAJOR CONCERN REGARDING RELOCATION. SIMPLY PUT IT IS THIS. A COMMUNITY IS BEING BUILT WHICH WE CANNOT AFFORD TO LIVE IN
- EACH INNU FAMILY WILL BE REQUIRED TO SPEND \$1000 PER MONTH TO LIVE IN A HOUSE IN NATUASHISH - AND NO INNU CAN AFFORD TO DO SO
- HOW CAN WE MOVE TO HOUSES WE HAVE NO ABILITY TO PAY FOR? WE CAN'T

How can this happen??

7. EDUCATION

- WE RECENTLY RECEIVED A LETTER FROM THE MINISTER OF EDUCATION INVITING US TO SIT ON A COMMITTEE TO FINALIZE DEVOLUTION OF CONTROL OF OUR SCHOOL TO A LOCAL COMMITTEE
- WE WELCOME THIS DEVELOPMENT AND WOULD LIKE TO INDICATE NOW THAT WE ENVISION THIS PROCESS BEING CONCLUDED BY SEPTEMBER 1999
- WE WANT TO ENSURE THAT THE CURRICULUM REFLECTS OUR LANGUAGE AND OUR CUSTOMS AND THAT OUR ELDERS ARE INVOLVED IN A MEANINGFUL WAY IN THE SCHOOL PROGRAM

8. SOCIAL SERVICES

- WE BELIEVE THAT IT IS NOW TIME TO ADDRESS THE DEVOLUTION OF SOCIAL SERVICES INCLUDING CHILD AND FAMILY SERVICES
- THERE IS A COMMITMENT TO DEVOLUTION SIGNED BY BOTH GOVERNMENTS AND WE WOULD TODAY LIKE TO BEGIN A PROCESS THAT WILL LEAD TO DEVOLUTION OF THESE SERVICES TO LOCAL CONTROL
- WE ARE AWARE OF INNOVATIVE PROGRAMMING - SOME OF WHICH IS TAKING PLACE IN NEWFOUNDLAND AND SOME IN OTHER PARTS OF THE COUNTRY. WE BELIEVE WE CAN MORE EFFECTIVELY DELIVER THESE SERVICES WHILE AT THE SAME TIME MEETING PROVINCIAL LEGAL REQUIREMENTS
- LET ME CONCLUDE BY SAYING THAT WHAT I HAVE PROVIDED IN THESE COMMENTS IS AN OVERVIEW. IT IS NOT INTENDED TO BE A COMPREHENSIVE LIST BUT RATHER TO SHOW YOU THAT WE HAVE THE GENESIS OF A PLAN
- WE SEEK TODAY YOUR COMMITMENT TO WORK IN PARTNERSHIP WITH US TO ENHANCE THIS PLAN AND TO PUT IN PLACE FUNDING AND RESOURCES TO IMPLEMENT THESE SOLUTIONS
- THANK YOU