

11
FINAL APPROVED
MINUTES

60 The Fourth Meeting of the Federal-Provincial Committee on Financial Assistance to Indians and Eskimos in Northern Labrador was held in the Board Room of the Department of Public Welfare, St. John's, Newfoundland on December 13 and 14, 1955.

The representatives of the Federal Government were: Mr. J. E. Gordon, Assistant Deputy Minister, Department of Northern Affairs and National Resources; Mr. T. Hyslop, Assistant Director, Northern Administration Branch, Department of Northern Affairs and National Resources; Messrs. R. Davey and G. Bell, Indian Affairs Branch.

The provincial representatives were: Dr. L. A. Miller, Deputy Minister of Health; Mr. P. J. Hanley, Deputy Minister of Education; Mr. E. M. Gosse, Deputy Minister of Fisheries; Mr. D. Butler, Deputy Minister of Labrador Affairs; Messrs. Linagar, Dyer, Young, Hunt and Andrews of the Newfoundland and Labrador Power Commission; Mr. R. S. King, Director of Northern Labrador Affairs and Mr. R. L. Andrews, Deputy Minister of Public Welfare, Chairman.

61 The Chairman welcomed all members of the Committee, especially Messrs. Hyslop and Davey, who were attending for the first time, and introduced Mr. Butler, recently appointed Deputy Minister of a new Department of Government here in this Province.

62 Dr. Miller began with his report to the Committee in which he stated that the first claims on each of the four separate items mentioned in previous minutes had recently been forwarded to Dr. H. A. Procter, Director of Medical Services, Department of National Health and Welfare. No reply has thus far been received.

63 The estimated Capital Expenditures for the Department of Public Welfare were submitted by Mr. R. G. King.² The revised Capital Expenditures for 1955-57 were discussed and, with the exception of the cost of a grill sawmill installed at Rigolet and two houses for Eskimos at North West River, were approved. (See Appendix A).

.....?

-2-

64 Mr. Gordon pointed out to the Committee that, in Section 3 (e) of the Federal-Provincial Agreement, the communities in Northern Labrador to be assisted are specifically named, and the Committee is limited by this Agreement in considering others. He suggested that the Chairman approach the Federal Government for the inclusion of Rigolet, as well as any other Indian and Eskimo communities that deserve consideration, in that clause of the Agreement which refers to cost-sharing for services to Makkovik, Postville, Hopedale and Main. Since the North side of North West River is not an Eskimo community, the cost of the two houses for Eskimos cannot be included in the estimates.

65 The previously proposed relocation of Davis Inlet was discussed, but, Mr. King advised the Committee that, since the Indians have not yet moved, the project did not go ahead when scheduled. Now, however, it has been started, land has been surveyed, three roads built, and some building lots cleared.

66 Out of the discussion involving the relocation of the Indians at Davis Inlet came the suggestion from Mr. Gordon that there may be a need for a special study on this question of moving the Indians, a study which could serve as a basis for future Government policy. An objective, comprehensive report with recommendations for Government action would be helpful in determining the wisdom of having the Indians move. Mr. Gordon added that his Government would be happy to support any policy the Provincial Government feels is necessary in determining the needs of the Indians, should consideration be given to the initiation of such a research project.

67 (1) The discussion passed to the estimated Capital Expenditures for 1967-68. (2) Plans for the proposed dormitory to be erected on the north (settler) side at North West River had been submitted, the latest estimated cost of which is expected to be \$400,000. (3) The Federal

.....3

-3-

Representatives questioned the choice of North West River as a site for the dormitory since employment opportunities are limited. They had found that there was a definite relation between the size of the community with its opportunity for work and the quality of education. In addition, a more sophisticated community offers opportunities for students to associate with the ways of life of other people, an experience which is invaluable to students when brought back to their own homes. ⁽⁴⁾ The Chairman replied that the main aim of the dormitory is to provide the youth of Main, Hopedale, Makkovik and Postville with an opportunity to obtain a High School education. North West River is convenient, since it has been the Headquarters of the International Grenfell Association for a number of years and they have been providing dormitory service in connection with a school they once operated which has subsequently become an amalgamated school.

⁽⁵⁾ It had originally been planned that the International Grenfell Association would contribute one-third of the cost of the dormitory, with the Provincial Government assuming responsibility for the remainder.

⁽⁶⁾ However, title to the land when a building is financed in this way was questioned, and the Chairman suggested that the Province of Newfoundland be asked to finance the dormitory in its entirety and that the International Grenfell Association be requested to operate it. ⁽⁷⁾ Mr. Davey remarked that, by such an arrangement, the Provincial Government might exercise more authority in the setting of standards for the operation of the dormitory and in controlling the admissions. ⁽⁸⁾ It was agreed by the Committee that the Chairman will approach the Provincial Government with the proposal. The Department of Public Welfare will then budget for \$400,000, the shared cost to the Federal Government to be \$239,940 (calculated as per formula).

68 ⁽¹⁾ The water and sewerage programme for North West River was outlined by Mr. King, who said that efforts had been made to obtain estimates of cost in providing water and sewerage facilities to both Indian and settler sides of North West River, but no results were forthcoming.

The Town Council at North West River had a similar

-4-

plan and he had approached them with a view to incorporating the Provincial programme with theirs. Mr. King told the Committee that he had not as yet received the report of the survey.⁽²⁾ Mr. Gordon commented that his Department would support any move to integrate the two communities but, at present, he could approve the Department of Welfare's estimate of \$50,000 for this programme only in principle, until further details are obtained.

69 1' The Federal representatives observed that all the activities in Northern Labrador are interrelated and interdependent, and that the degree of success of most projects depends to a large extent on power supply, which affects the plans of both the Departments of Education and Public Welfare.³ The representatives of the Newfoundland and Labrador Power Commission indicated that they have planned a new programme for the extension of power to the various Northern communities.³ A formal report on their planned activities, with the estimated Capital Expenditures, was not available, and Mr. Gordon suggested that they submit to the Chairman within the next week or ten days a complete, detailed report on the planned activities for Nain, Hopedale, Makkovik and Postville as well as those for North West River. The representatives of the Power Commission agreed.

70 Mr. Gordon also commented that the Committee might, in future, focus its attention on the services to the community on a total basis rather than on a separate functional basis, and said that he would like to see in context the overall plan for each community so that the best possible use might be made of manpower and materials, and the costs which are feasible charged to the whole economic activity.

71 The estimated Capital Expenditures of the Department of Public Welfare were approved (see Appendix B) with the cost of the dormitory and the water and sewerage programme approved in principle, the latter subject to revision in the light of future developments.

.....5

-5-

72 (1) The Deputy Minister of Education reported to the Committee on the progress of the new eight-room school for Indians at North West River. The school is well into the construction stage and is expected to be ready for occupancy in September, 1957.⁽²⁾ Plans had been examined by the Federal representatives since the last meeting, and discussion followed concerning the need for such an elaborate school when there is an Amalgamated School located on the settler side.

(3) Federal representatives suggested that this school might be used as a High School for the children coming from Kain, Hopedale, Makkovik and Postville and living on the north side, or that the Indians attend the Amalgamated School if the settlers will not go to the Indian side.

(4) Mr. Hanley explained that similar suggestions made by the School Board on the Indian side to the Amalgamated School Board have not so far been accepted.

(5) After lengthy discussion concerning the duplication of services in such a small area, Mr. Gordon pointed out that the Federal Government is careful in its application of principles concerning Indians and Eskimos, so that the financial support to each is comparable to that given to the rest of the country. The same basic principles are applied throughout and, in examining the plans for the school for Indians, the Federal representatives had considered the cost from the viewpoint of standards provided in similar circumstances.

(6) Mr. Gordon then stated that, after every consideration had been given to the school, the decision was that the maximum shareable under the Agreement would amount to 80% of the total cost of the school. He said the Federal Government would be prepared to record a contribution towards the cost of the school, and, subject to Treasury Board approval, the total Federal contribution towards the cost of the school together with equipment and architects' fees, would be \$373,000.

.....6

-6-

Mr. Gordon and the other Federal representatives felt that this amount is justified on the grounds that the facilities being provided will eventually accommodate 180 students. This figure is a ceiling and must apply to capital expenditures not only in the current year but afterwards, until the school enrollment exceeds 180.

73 (1) The Amalgamated School on the north (settler) side of North West River was discussed and Mr. Gordon said that the Federal Government would be prepared to share in the cost of this building in proportion to the number of Eskimo and Indian children attending the school. Calculated as per formula, the Federal share of the cost of this new school, estimated at \$570,000, would be \$114,300, which was felt by all to be comparable to that amount being spent on the Indian side.

(2) Mr. Gordon expressed the hope of the Federal representatives that development in the twin communities at North West River would eventually make it possible for the Indian children to attend the Amalgamated School with the other children, and that those from the settler side would take advantage of the opportunities on the south side, the object being to bring these two school communities together in their educational endeavours.

(3) Having regard to the difficulties encountered in financing the school complex on the Indian side, it was agreed by the Committee that the school boards concerned discuss their planned programmes on local levels prior to beginning construction. The importance of this arrangement was stressed. (4) It was agreed by the Committee that all future school construction projects would be cleared with the Committee prior to contracts being let.

74 The matter of a recreation centre for the Indian side of North West River, some of the facilities of which would be a duplication of those already provided in the school, was deferred, as the budget
75 would not permit its inclusion at this time. Mr. Gordon said that in the event that estimates exceed the one-million-dollar maximum contribution of Federal funds, the individual Departments concerned

.....7

-7-

must decide which projects deserve priority, so that the best allocation of funds may be made.

76 The next item discussed was the planned teacherage for Davis Inlet, at a cost to the Federal Government of \$28,800 (total cost \$32,000). This was not begun pending a decision regarding the future plans for relocation. The cost of relocating the school will be \$10,000 with a Federal share of \$9,000.² Mr. Gordon said it is recognized that, if the relocation of Davis Inlet is to be contemplated, there will be educational costs, and he pointed out that there should be prior consultation for this purpose.

77 Federal representatives asked for an estimate on the conversion of the existing four-room school at North West River (south side) to a teachers' residence, plans for which would have to be submitted. Mr. Hanley stated that the estimated cost would be in the vicinity of \$10,000.

78 (4) The operational costs of both the Departments of Public Welfare and Education were discussed and approved.⁽³⁾ A consolidated statement of the estimates of all Departments as recommended by the Committee to date is attached as Appendix C.

79 Mr. Gordon read a letter from his Engineering Department which contained suggestions for improvement in the plans of the dormitory at North West River, and agreed to send a copy of the report to the Chairman for whatever action was deemed necessary.

80 At the close of the meeting, the Chairman thanked the Federal representatives for coming to St. John's for the meeting and all the members for their attendance.

81 The meeting adjourned at 1:30 p.m. on December 14, 1966.

DIVISION OF NORTHERN LABRADOR AFFAIRS

DEPARTMENT OF PUBLIC WELFARE

Estimated Capital Expenditure for 1966-67APPENDIX A
SHEET (1) of 2
See item 63(2)RevisedNORTH WEST RIVER

(a) 20 Indian houses, complete	\$ 118,500.00
(b) Truck for lumbering operations	4,400.00
Tractor for lumbering operations	22,000.00
Planer for lumbering operations	6,500.00
(c) Land clearing and survey	6,200.00
Chain Saws	663.00
(d) Water survey	2,000.00
(e) Toilet facilities	<u>4,000.00</u>
Total cost for North West River	\$ 164,263.00
Federal Share	\$ 147,837.00

Irrelevant

- 2 -

APPENDIX 'A'

SHEET 12 of 2

see item 63(2)

Irrelevant

DAVIS INLET

20 Indian houses	\$ -
Land clearing and survey	7,500.00
Wharf and warehouse	-
Expansion of fishing premises	2,500.00
Power house and plant	-
Total cost for Davis Inlet	<u>\$ 10,000.00</u>
Federal Share	<u>\$ 9,000.00</u>

Irrelevant

DECEMBER 16, 1966

APPENDIX "B"

DIVISION OF NORTHERN LABRADOR AFFAIRS

SHEET (1) of 3

DEPARTMENT OF PUBLIC WELFARE

see item 71

Estimated Capital Expenditure for 1967-68NORTH WEST RIVER:

(1) 10 Indian Houses, complete	\$ 65,000.00
(2) Sawmill Equipment	5,000.00
(3) Fishing Equipment - Nets, Moorings, etc.	2,000.00
(4) Dormitory	100,000.00
(5) Water and Sewerage	50,000.00
Land Clearing	3,000.00
Total cost for North West River	\$525,000.00

? Should we buy 6
Tons?
at 10% or 90%
as it is 10%?

Federal Share: 90% of 2/3 of \$400,000 (Salmon)
90% of \$125,000

\$352,500.00

- (1) The Indian Houses will be similar to units built during 1966-67.
- (2) Sawmill Equipment will consist of saws, sleds, etc.
- (3) It is proposed to interest a small number of Indians in the salmon fishery and the \$2,000.00 will provide nets, moorings etc. Salmon will be sold fresh to residents of the area.
- (4) The Department of Welfare has agreed to share in the cost of the new Dormitory at North West River. This building is to be erected for the benefit of the children from Northern Labrador attending school at North West River.
- (5) The Town Council of North West River plan on providing a Water and Sewerage system. We hope to assist them in order that the Indian settlement may be included in their plans.

Irrelevant

APPENDIX 'B'

SHEET (2) of 3

See Item 71

- 2 -

Irrelevant

DAVIS INLET:

(1) 20 Indian Houses, complete	\$135,000.00
(2) Fishing Premises & Equipment	5,000.00
(3) Warehouse	5,000.00
(4) Trade Store	15,000.00
(5) Manager's Dwelling	15,000.00
Land Clearing	6,000.00
Completion of cost of moving to complete relocation of Davis Inlet	<u>15,000.00</u>
Total cost for Davis Inlet	<u>\$196,000.00</u>

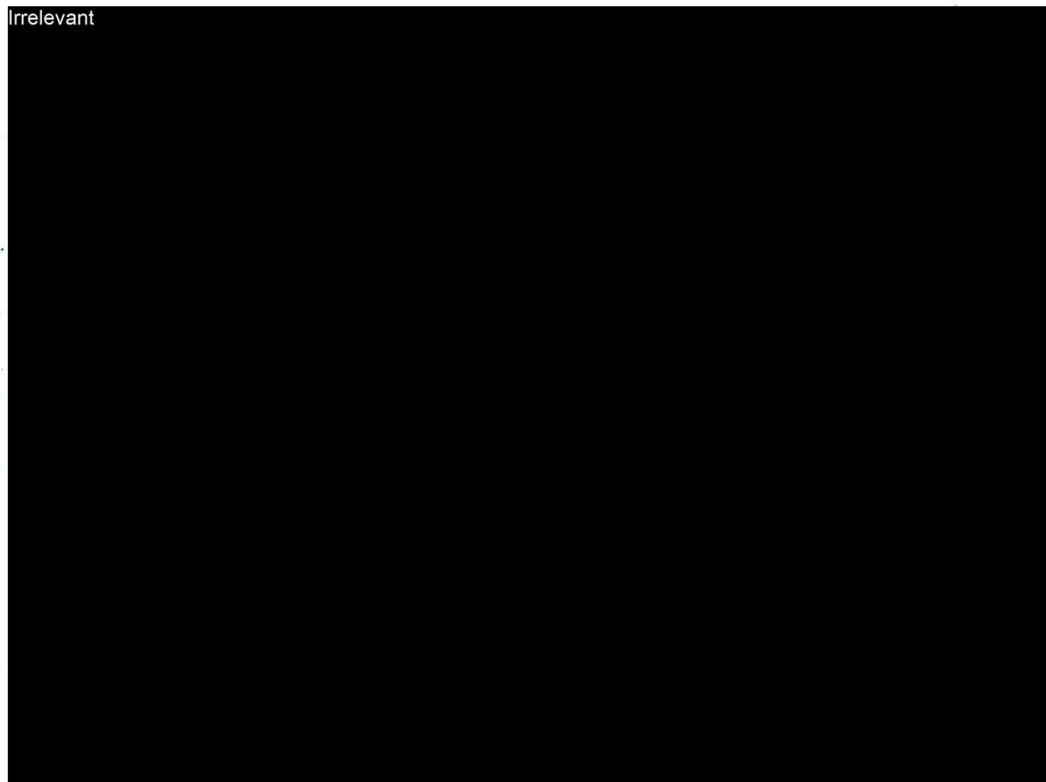
Federal Share \$176,400.00

- (1) Indian Houses will be similar to those erected at North West River during past two years.
- (2) Boats, traps, nets etc.
- (3) (4) & (5) The Division will require new buildings as it will not be possible to remove the present buildings. However, they will be dismantled and used for erecting fishing premises.

- 3 -

APPENDIX B
SHEET (3) of 3
SEE ITEM 71

Irrelevant



APPENDIX "C"

PRELIMINARY CONSOLIDATED STATEMENT OF
PROVINCIAL DEPARTMENTS ESTIMATES 1967-68

SHEET (1) of 1

See ITEM 78 (2)

<u>CAPITAL</u>	<u>Total</u>	<u>Federal Share</u>
<u>Education</u>		
(1) Davis Inlet ^{To move school, teacherage}	\$ 42,000	\$ 37,800 ^{See Item 78 (2)}
(2) High School, North West River	570,000	114,300 ^{See Item 78 (2)}
(3) Conversion of teacherage, North West River ^(School Side)	10,000	9,000 ^{See Item 78 (2)}

Mfld. & Labrador Power Commission -

<i>Submitted June 9/67</i>	<i>Irrelevant</i>		
<i>11,230.93</i>			
	North West River	100,000	
	Davis Inlet	29,000	100,000 ^{See Item 78 (2)}
		<u>197,200</u>	

Welfare (as per Appendix "A")

(1) North West River	525,000	352,500
----------------------	---------	---------

Irrelevant

(5) Davis Inlet	176,000	176,400
-----------------	---------	---------

IrrelevantOPERATING

<u>Education</u>	142,000	100,000
(2) <u>Welfare</u> (Dormitory North West River)	42,000	25,000
(3) <u>Welfare</u> (Deficit)	<u>100,000</u>	<u>75,000</u>
TOTALS	<u>\$1,989,200</u>	<u>\$1,089,000</u>